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August 19, 2011

Steve Wright, Administrator Bonneville Power Administration PO Box 3621 Portland, OR 97208

Dear Steve,

We appreciate the opportunity to meet with you last week regarding the EEI budget for FY2011 – 2014. The following are NWEC's comments in response to that dialog and to the BPA draft proposal "Proposed Approach for EEI Budget Adjustments and Scenario Results Due to Energy Efficiency FY2011 Capital Overspend."

First, we would like to reiterate our compliments of Bonneville's energy efficiency program and the successful efforts to ramp up energy efficiency achievements of your utility customers. We hope that this year is the beginning of the realization of the challenge you helped layout with the Northwest Energy Efficiency Task Force to accelerate acquisition of energy efficiency across the region. These energy efficiency gains will benefit BPA's utilities, end users, and the region as a whole.

Second, we strongly urge BPA to consider an alternate approach to solving this year's capital overspend that allows the agency to honor all energy efficiency commitments in FY2011 without reducing future year budgets. We agree with the approach of funding all FY2011 requests, including those ECA requests that came in after BPA put a hold on processing further requests, estimated at \$4 million, and maintaining the FY2012 budget at previously established levels. However, all of the scenarios in BPA's draft proposal require a net reduction in future year budgets (FY2013 and FY2014). We urge BPA to explore alternate solutions to maintain FY2013 and FY2014 budgets at their current levels, effectively increasing budget resources to capture valuable EE resources.

Further, we point out that the BPA proposal as written uses the EEI budget of \$115 million dollars for FY2011, which reflects \$35 million dollars that was already "borrowed" from future years per BPA's decision announced in June. We suggest that further discussions of the EEI budget include this \$35 million in a more transparent manner and that budget solutions for the post FY2011 period increase sufficiently to include the \$35 million advance made to cover the increase to FY2011.

In summary, we do not support any of the scenarios put forward in the BPA proposal. The existing EEI budget is set to achieve the Northwest Power Planning Council's medium case for energy efficiency as set forth in the 6th Power Plan. The Council Plan analyzes a high case for energy efficiency acquisition that is also cost effective. FY2011 efficiency activity may well indicate that the region is on a path to achieve the high case level of savings. We believe it would be a disservice to the region, BPA's utility customers, end use electricity customers and indeed BPA itself to put the brakes on the successful achievement of all cost effective energy efficiency by constraining the budget.

As we have mentioned previously, there are several ways BPA can maintain out year funding to support the existing momentum: a very modest rate adjustment, third-party financing of debt, cost reductions in other program areas within BPA, drawing on reserves generated from surplus sales. We continue to believe that these solutions will further your conservation obligations more effectively than telling utilities that their aggressive efficiency efforts this year will penalize them in future years.

While we understand your desire to manage within the existing five-year conservation budget, finding the means to increase the budget to fund all cost effective energy efficiency has many benefits. Most critically, it ensures sufficient funding in future years to acquire all cost effective energy savings, serving the interest of the region by reducing the need for additional energy resources and saving money for utilities and end users. This approach also has the following benefits that we feel are key to BPA relationships both in the energy efficiency program and beyond:

- Honors existing commitments to customer utilities.
- Maintains momentum with utilities, trade allies and vendors who are committed to grow this sector and create more jobs and economic benefits for the region.
- Avoids a roller coaster that will damage the energy efficiency infrastructure.
- Alleviates inter-utility equity tensions.

Increasing cost effective energy efficiency acquisition at a faster rate than anticipated in the FY2011 – FY2014 budget has great value to BPA, its customers and the region. We do not see this overspending incident as an indictment of BPA's effectiveness in delivering energy efficiency services. In fact, we continue to believe that BPA's role in helping its customer utilities and the region capture all cost effective energy savings is a vital one and should be maintained.

We appreciate the opportunity to provide comments on BPA's approach to this issue and hope that you will consider our alternative approach as a viable option for moving forward toward a final resolution.

Sincerely,

Nancy Hirsh Policy Director

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